Message Text

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ACTION EA-09

INFO OCT-01 EUR-12 ISO-00 CIAE-00 DODE-00 PM-04 H-02

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USIA-06 SAJ-01 OMB-01 SAM-01 IO-13 /084 W

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PR 030828Z DEC 76

FM AMCONSUL HONG KONG

TO SECSTATE WASHDC PRIORITY 2935

INFO AMEMBASSY MOSCOW

AMEMBASSY PARIS

AMEMBASSY SEOUL

AMEMBASSY SINGAPORE

AMEMBASSY TAIPEI

AMEMBASSY TOKYO

FBIS OKINAWA

USLO PEKING

CINCPAC

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CINCPAC FOR POLAD

E.O. 11652: GDS

TAGS: PINT PFOR PINR CH

SUBJECT: NPC APPOINTS NEW FOREIGN MINISTER--OTHER PROBLEMS STILL

NOT SETTLED

REF: HONG KONG 13956

SUMMARY: CHINA'S NPC CONCLUDED WITH THE APPOINTMENT OF A NEW FOREIGN MINISTER WHICH DID NOT, HOWEVER, SIGNAL A CHANGE IN PRC FOREIGN POLICY. IT OTHERWISE PROVIDED ONLY LIMITED INSIGHT INTO PEKING'S POLICY AND PERSONNEL-REPLACEMENT PLANS, RAISING DOUBTS ABOUT PROSPECTS FOR BUILDING A CONSENSUS AMONG THE LEADERSHIP. ACTIONS TAKEN HEWED CLOSELY TO CONSTITUTIONAL AUTHORITY GIVEN TO THE STANDING COMMITTEE, THUS EMPHASIZING THE HUA REGIME'S CONCERN WITH "LEGITIMIZING" ITS SUCCESSOR CONFIDENTIAL

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STATUS. THE SESSION PROVIDED MOSTLY FORM AND IMAGE-BUILDING

AND THERE WAS LITTLE INDICATION THAT THE REGIME HAS COME TO GRIPS WITH CRUCIAL INTERNAL ISSUES. END SUMMARY.

- 1. CHINA'S NATIONAL PEOPLE'S CONGRESS (NPC) STANDING COMMITTEE SESSION CLOSED DECEMBER 2 AFTER THREE DAYS OF DISCUSSIONS WITH ONLY ONE DECISION ANNOUNCED AS COMPLETE -- REPLACEMENT OF FOREIGN MINISTER CHIAO KUAN-HUA BY FORMER AMBASSADOR-TO-THE-UN, HUANG HUA. THE APPOINTMENT OF THE 63-YEAR OLD HUANG SEEMS CONSISTENT WITH CURRENT REGIME EFFORTS TO DEMONSTRATE THAT CHINESE FOREIGN POLICIES IN THE POST-MAO, POST-"GANG OF FOUR" PERIOD REMAIN UNCHANGED. IN ADDITION TO SIGNALLING TO AN INT-ERNATIONAL AUDIENCE THAT KEY PERSONNEL CHANGES NEED NOT IMPLY POLICY CHANGES, THE HUANG APPOINTMENT PLACES THE FOREIGN MINISTRY IN THE HANDS OF A HIGHLY REGARDED DIPLOMAT LONG ASSOCIATED WITH SINO-U.S. RELATIONS AT KEY PERIODS, INCLUDING THE MARSHALL MISSION, THE PANMUNJOM TALKS, AND DISCUSSIONS WITH SECRETARY KISSINGER AT THE UN GENERAL ASSEMBLY.
- 2. ANOTHER NPC ANNOUNCEMENT, THE DECISION TO ELEVATE TENG YING-CHAO TO THE POST OF STANDING COMMITTEE VICE CHAIRMAN, INDICATED THIS DECISION REQUIRED APPROVAL BY A FULL NPC SESSION. WHILE OTHER "APPOINTMENTS AND REMOVALS" WERE PROPOSED BY VICE PREMIER LI HSIEN-NIEN -- ON PREMIER HUA'S RECOMMENDATION -- NONE OF THESE CHANGES IN THE STATE LINEUP WERE ANNOUNCED. THE SPEECHES WHICH WERE REPORTED IN THE NCNA RELEASE ON THE SESSION GAVE NO INDICATION OF ANY SHIFTS IN POLICY LINE BUT WERE NOTABLE FOR THE LACK OF QUOTATIONS FROM CHAIRMAN MAO.
- 3. WE SUSPECT THAT THE NPC ANNOUNCEMENTS WERE LIMITED BECAUSE THE REGIME IS STILL IN THE PROCESS OF CARRYING OUT THE LEGAL FORMULAE FOR THE REPLACEMENT OF ITS ALREADY PURGED LEADERSHIP FIGURES. IN THIS RESPECT, THE DECISION TO ANNOUNCE THE FOREIGN MINISTRY CHANGE MAY BE UNIQUE BECAUSE OF THE INTERNATIONAL RESPONSIBILITIES ATTACHED TO THE POST. REPLACEMENT OF OTHERS OBVIOUSLY ALSO EVENTUALLY WILL BE REVEALED, BUT MORE INTIMATELY INVOLVED "SUPPORTERS" OF THE "GANG OF FOUR" MAY HAVE TO UNDERGO FORMAL AND PERHAPS EVEN PUBLIC CONDEMNATION BEFORE THEIR DISMISSALS ARE OFFICIALLY CONCLUDED. THUS, THE REPLACEMENTS FOR OTHER STATE POSITIONS -- INCLUDING PREMIER, VICE CONFIDENTIAL

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PREMIER, NPC CHAIRMAN, AND OTHER MINISTERIAL POSTS -- COULD AWAIT THE CONVENING OF A FULL NPC SESSION, A SESSION ALREADY ADVERTISED BY THE ANNOUNCEMENT RECOMMENDING TENG YING-CHAO'S ELEVATION.

CROSS

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TAGS: PINT, PFOR, PINR, CH To: STATE

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